Message Text

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ORIGIN AF-04

INFO OCT-01 SS-14 ISO-00 EB-04 IO-06 TRSE-00 NEA-07 EUR-08 EA-06 DHA-02 NSCE-00 INR-05 INRE-00 OMB-01 L-01 SP-02 CIAE-00 SSO-00 /061 R

DRAFTED BY AF/EPS:CCUNDIFF:SFB

APPROVED BY AF: WCHARROP

AF:WBEDMONDSON

EB:PBOEKER

IO:CFRANK

TREASURY: ANACHMANOFF (SUBS)

E: RCOOPER (I;FO)

NEA:SPALMER (SUBS)

EUR:IRVINE (SUBS)

EA:EHEGINBOTHAM (SUBS)

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O 300836Z AUG 77 ZFF4

FM SECSTATE WASHDC

TO AMEMBASSY OSLO NIACT IMMEDIATE

AMEMBASSY STOCKHOLM NIACT IMMEDIATE

AMEMBASSY COPENHAGEN NIACT IMMEDIATE

AMEMBASSY BONN IMMEDIATE

AMEMBASSY TOKYO IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY CANBERRA IMMEDIATE

AMEMBASSY TEHRAN IMMEDIATE

AMEMBASSY JIDDA IMMEDIATE

AMEMBASSY ROME IMMEDIATE

AMEMBASSY THE HAGUE IMMEDIATE

AMEMBASSY BRUSSELS IMMEDIATE

AMEMBASSY WELLINGTON IMMEDIATE

AMEMBASSY KUWAIT IMMEDIATE

AMEMBASSY DUBLIN IMMEDIATE

AMEMBASSY LUXEMBOURG IMMEDIATE

AMEMBASSY ABU DHABI IMMEDIATE

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INFO USMISSION USUN NEW YORK IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY PRETORIA IMMEDIATE

AMEMBASSY LUSAKA IMMEDIATE

AMEMBASSY NAIROBI IMMEDIATE

AMEMBASSY DAR ES SALAAM IMMEDIATE

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LIMDIS PRETORIA/ DAR ES SALAAM/ NAIROBI FOR ASST. SEC. MOOSE

E.O. 11652: GDS

TAGS: PDEV, RH

SUBJECT: ZIMBABWE DEVELOPMENT FUND: APPROACH TO POTENTIAL DONORS

1. FOR AMBASSADORS:

WE WISH YOU TO CONDUCT WITH YOUR BRITISH COUNTERPART A JOINT DEMARCHE TO YOUR HOST GOVERNMENT TO THE FOREIGN MINISTER, OR AT THE MOST APPROPRIATE LEVEL, TO SEEK EARLY REACTION TO OUR EFFORTS TO FIND A PEACEFUL SETTLEMENT IN RHODESIA AND AN EXPRESSION OF THE WILLINGNESS ON THE PART OF THE HOST GOVERNMENT TO CONTRIBUTE TO THE ZIMBABWE DEVELOPMENT FUND. WE HAVE AGREED WITH THE BRITISH THAT SUBJECT TO LOCAL CIRCUMSTANCES THEIR AMBASSADORS CAN TAKE THE LEAD IN EUROPEAN COMMUNITY AND COMMONWEALTH COUNTRIES. ELSEWHERE, AS APPROPRIATE, US AMBASSADORS CAN TAKE THE LEAD. IN THE NORDIC COUNTRIES, THE DEMARCHE SHOULD TAKE PLACE ON AUGUST 30 IN ORDER TO BRIEF THEIR MINISTERS BEFORE THEY DEPART FOR THE NORDIC FOREIGN MINISTERS CONFERENCE PLANNED FOR SEPTEMBER 1 AND 2. ELSEWHERE, THE CONFIDENTIAL

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DEMARCHE SHOULD OCCUR ON AUGUST 31.

2. FOR BONN, TEHRAN, THE HAGUE, OTTAWA, PARIS, TOKYO: YOU WILL, OF COURSE, WANT TO SUMMARIZE OR BRIEFLY NOTE AS APPROPRIATE THOSE POINTS WHICH YOU HAVE ALREADY MADE IN

YOUR PREVIOUS APPROACHES TO YOUR HOST GOVERNMENTS. YOU MAY MAKE YOUR DEMARCHE THIS TIME WITH REGARD TO THE FUND AT THE LEVEL WHERE IT WILL BE EXPECTED TO ACHIEVE THE BEST RESULTS.

- 3. FOR ALL ADDRESSEES: IF POSSIBLE, DEPT WILL ATTEMPT TO PROVIDE YOU WITH UPDATE OF DEVELOPMENTS OF AMBASSADOR YOUNG'S AND FOREIGN SECRETARY OWEN'S TRIP TO SOUTHERN AFRICA BEFORE THE DEMARCHE IS MADE. THIS IS HOWEVER PROBLEMATICAL AND YOU SHOULD PROCEED ON THE BASIS OF THE INFORMATION AND POINTS CONTAINED BELOW IF NECESSARY.
- 4. THE BRITISH AND US GOVERNMENTS HAVE FORMULATED COMPREHENSIVE PROPOSALS FOR A SETTLEMENT WHICH INCLUDE AN INDEPENDENCE CONSTITUTION, ARRANGEMENTS FOR A TRANSITIONAL ADMINISTRATION AND THE ESTABLISHMENT OF AN INTERNATIONALLY SUPPORTED ZIMBABWE DEVELOPMENT FUND. ALTHOUGH WE CANNOT HOPE TO SATISFY ALL THE ASPIRATIONS OF ALL THE PARTIES CONCERNED, BECAUSE OF THE CONFLICTING INTERESTS INVOLVED, WE BELIEVE THAT THEY ARE FAIR TO ALL AND CONSTITUTE A SOUND BASIS FOR A SETTLEMENT. (THE

ALTERNATIVE TO A NEGOTIATED SETTLEMENT CAN ONLY BE AN INTENSIFICATION OF THE GUERRILLA WAR, WITH ALL THAT THAT ENTAILS.)

5. THE PROPOSALS ARE BASED ON THE FOLLOWING ELEMENTS:
(A) THE SURRENDER OF POWER BY THE ILLEGAL REGIME AND A
RETURN TO LEGALITY; (B) AN ORDERLY AND PEACEFUL TRANSITION
TO INDEPENDENCE IN THE COURSE OF 1978; (C) FREE AND
IMPARTIAL ELECTIONS ON THE BASIS OF UNIVERSAL ADULT SUFCONFIDENTIAL

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FRAGE; (D) THE ESTABLISHMENT BY THE BRITISH GOVERNMENT OF A TRANSITIONAL ADMINISTRATION, WITH THE TASK OF CONDUCTING THE ELECTIONS FOR AN INDEPENDENT GOVERNMENT; (E) A UNITED NATIONS PRESENCE, INCLUDING A UNITED NATIONS FORCE, DURING THE TRANSITION PERIOD; (F) AN INDEPENDENCE CONSTITUTION PROVIDING FOR A DEMOCRATICALLY ELECTED GOVERNMENT, THE ABOLITION OF DISCRIMINATION, THE PROTECTION OF INDIVIDUAL HUMAN RIGHTS AND THE INDEPENDENCE OF THE JUDICIARY; AND (G) A DEVELOPMENT FUND -- THE ZIMBABWE DEVELOPMENT FUND -- TO REVIVE THE ECONOMY OF THE COUNTRY.

6. YOU SHOULD NOTE THAT A BRITISH WHITE PAPER WILL BE RELEASED IN A DAY OR SO WHICH GIVES THE FULL DETAILS OF THE SETTLEMENT PROPOSALS. (FYI ONLY: AS OF TIME OF HIS INSTRUCTIONS CABLE, BRITISH ARE PLANNING ON PUBLICAION OF THE WHITE PAPER ON SEPTEMBER 1 AT 1430 GMT. THIS TIME COULD CHANGE, HOWEVER. END FYI.) IN MAKING YOUR DEMARCHE, YOU MAY HAND OVER THE DOCUMENT "PROPOSALS FOR A

SETTLEMENT IN RHODESIA" (SEPTEL) AS WELL AS ANNEX C (SEPTEL) CONCERNING THE ZIMBABWE DEVELOPMENT FUND. YOU MAY EXPLAIN THAT OTHER ANNEXES TO THE MAIN DOCUMENT WILL BE AVAILABLE WHEN THE WHITE PAPER IS PUBLISHED. PLEASE STRESS THE NEED TO HOLD THE MAIN DOCUMENT AND ANNEX C IN THE STRICTEST CONFIDENCE UNTIL THE WHITE PAPER IS PUBLISHED.

7. YOU SHOULD NOTE PRESIDENT CARTER PRESENTED THE OUTLINE OF THE PROPOSALS TO PRESIDENT NYERERE, CHAIRMAN OF THE FRONT LINE STATES, DURING THE LATTER'S VISIT TO THE UNITED STATES IN EARLY AUGUST. NYERERE WAS FAVORABLY IMPRESSED AND AGREED TO HELP ARRANGE LAST WEEKEND'S MEETING OF THE FRONT LINE PRESIDENTS AT WHICH AMBASSADOR CONFIDENTIAL

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YOUNG AND FOREIGN SECRETARY OWEN HAD THE OPPORTUNITY TO PRESENT THE PLAN IN DETAIL TO THE PRESIDENTS AND SUBSEQUENTLY TO THE PATRIOTIC FRONT LEADERS. OWEN AND YOUNG HAVE ALSO SPOKEN TO THE SOUTH AFRICANS, OTHER

RHODESIAN NATIONALISTS AND WILL SEE SMITH SEPTEMBER 1.

- 8. YOU SHOULD THEN STRESS THE GREAT IMPORTANCE WHICH WE PLACE ON THE ESTABLISHMENT OF THE ZIMBABWE DEVELOPMENT FUND AS AN INSTRUMENT SUPPORTIVE OF A JUST POLITICAL SETTLEMENT IN RHODESIA AND OF A MORE ASSURED ECONOMIC DEVELOPMENT BY AN INDEPENDENT ZIMBABWE. INDICATE TO THE HOST GOVERNMENT THAT THE FUND WHICH WE HAVE IN MIND IS ESSENTIALLY THE SAME AS THAT DESCRIBED TO THEM LAST DECEMBER. NOTE THAT THE DESCRIPTION OF THE FUND PROPOSAL CIRCULATED AT THAT TIME IS ALMOST IDENTICAL TO THE TEXT WHICH HAS BEEN INCORPORATED INTO THE CURRENT US/UK PROPOSALS (AS ANNEX C OF THE BRITISH WHITE PAPER) BUT THAT WE ARE NOW IN A POSITION TO SUGGEST THE POSSIBLE ROLE OF THE WORLD BANK AS AN AGENT FOR THE FUND. YOU MAY NOTE THAT WORLD BANK PRESIDENT MCNAMARA HAS BEEN CONSULTED AND AGREED TO COMMUNICATE WITH HIS EXECUTIVE BOARD ABOUT THIS POSSIBILITY OF A MANAGEMENT ROLE FOR THE BANK.
- 9. YOU MAY INDICATE THAT THE US AND UK VIEW THE ESTABLISHMENT AND CONTINUED OPERATION OF THE FUND AS PREDICATED UPON THE IMPLEMENTATION OF THE SETTLEMENT AS A WHOLE. YOU CAN ALSO SAY THAT THE US AND UK PLAN TO CALL A CONFERENCE OF DONORS AT AN APPROPRIATE TIME. IF YOU ARE ASKED ABOUT BILATERAL AID TO ZIMBABWE AFTER INDEPENDENCE, YOU SHOULD REFER TO THE LANGUAGE IN THE FIRST LINES IN PARA I IN ANNEX C OF THE WHITE PAPER WHICH ESSENTIALLY NOGES THAT WHILE BILATERAL CONCESSIONAL AID COULD BE COUNTED AS PART OF DONORS' CONTRIBUTION TO

THE FUND, THE GREATER PART OF EACH COUNTRY'S CONTRIBUTION CONFIDENTIAL

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SHOULD BE DIRECT TO THE FUND. IF QUESTION ARISES, YOU SHOULD EMPHASIZE THAT THE FUND IS NOT INTENDED TO BUY OUT WHITE RHODESIANS.

- (10) WE HAVE AGREED WITH THE BRITISH ON YOUR USE OF THE FOLLOWING "SPEAKING NOTES" ON THE FUND IN THIS DEMARCHE. YOU MAY HAND OVER THESE SPEAKING NOTES TO THE HOST GOVERNMENT AS AN AIDE MEMOIRE.
- (A) NATURE AND GENERAL OBJECTIVES OF THE ZDF. THE CENTRAL OBJECTIVES OF THE FUND WILL BE THOSE OF A DEVELOPMENT AGENCY. IN ITS OPERATIONS THE FUND WILL TAKE FULL ACCOUNT OF THE CIRCUMSTANCES PREVAILING IN ZIMBABWE AFTER INDEPENDENCE. THE FUND'S MANAGEMENT WILL PAY REGARD TO THE NEEDS OF THE COUNTRY IN THE SECTORS TREATED IN THE FOLLOWING PARAGRAPHS. HOWEVER, THE FUND WILL BE INTENDED NEITHER TO COMPENSATE ANY SECTION OF THE ZIMBABWEAN COMMUNITY FOR LOSSES SUSTAINED AS A CONSEQUENCE OF THE TRANSI-

TION TO INDEPENDENCE NOR TO ASSUME, OR DIRECTLY TO FINANCE THE DISCHARGE OF, INTERNAL OR EXTERNAL LIABILITIES WHICH WILL PROPERLY FALL ON THE INDEPENDENT ZIMBABWE GOVERNMENT.

- (B) RESPONSIBILITY FOR DEVELOPMENT PLANNING. THE FUND'S OPERATIONS CAN BE SUCCESSFULLY DISCHARGED ONLY IN THE CONTEXT OF CLOSE COOPERATION BETWEEN ITS MANAGEMENT AND THE ZIMBABWE GOVERNMENT. NOTHING IN THE PROSPECTUS FOR THE FUND IS INTENDED TO DIMINISH THE FUNDAMENTAL RESPONSIBILITY OF THE ZIMBABWE GOVERNMENT BOTH FOR DEVELOPMENT PLANNING IN THE BROADEST SENSE AND FOR THE PARTICULAR SECTORS AND PROJECTS TO WHICH THEY WILL ACCORD PRIORITY.
- (C) CONDITIONS ON WHICH THE FUND WILL EXTEND ASSISTANCE. IN ORDER FOR THE OBJECTIVES OF THE FUND TO BE SUCCESSFULLY CONFIDENTIAL

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FULFILLED, THEY WILL HAVE TO BE UNDERTAKEN IN A CLIMATE OF DOMESTIC AND INTERNATIONAL CONFIDENCE IN THE LONG-TERM DEVELOPMENT PROSPECTS OF ZIMBABWE.

IT WILL BE UNDERSTOOD THAT THE ZIMBABWE DEVELOPMENT FUND FORMS PART OF THE SETTLEMENT ARRANGEMENTS AS A WHOLE, AND THAT THEY IN TURN CONSTITUTE AN ESSENTIAL BASIS FOR THE ESTABLISHMENT AND CONTINUING OPERATION OF THE FUND.

(D) PUBLIC SERVICE PENSIONS. RESPONSIBILITY FOR PUBLIC SERVICE PENSIONS WILL PASS TO THE INDEPENDENT ZIMBABWE GOVERNMENT. THE PRESENT AND FUTURE LIABILITIES ARISING FROM SUPERANNUATION BENEFITS CANNOT BE BORNE BY ANY EXTERNAL AGENCY, BILATERAL OR INTERNATIONAL. HOWEVER, THE ZDF WOULD UNDOUBTEDLY TAKE THESE LIABILITIES INTO ACCOUNT IN DECIDING ON THE AMOUNTS OF ASSISTANCE ZIMBABWE WILL NEED, ESPECIALLY IN THE YEARS IMMEDIATELY FOLLOWING

INDEPENDENCE. SUCH ASSISTANCE, WHILE NOT DIRECTLY FINANCING SUPERANNUATION OBLIGATIONS, WOULD RELEASE RESOURCES TO HELP THE ZIMBABWE GOVERNMENT TO DISCHARGE SUCH OBLIGATIONS.

(E) AGRICULTURAL DEVELOPMENT, LAND TRANSFER AND SETTLE-MENT. AGRICULTURE AND THE RURAL SECTOR GENERALLY WILL UNDOUBTEDLY RECEIVE A HIGH PRIORITY IN THE ZIMBABWE GOVERNMENT'S DEVELOPMENT PLANNING, AND THE FUND WILL BE ABLE TO ASSIST PROJECTS OF THE CONVENTIONAL KIND NEEDED IN THE RURAL SECTOR, SUCH AS COMMUNICATIONS, POWER SUPPLIES, IRRIGATION, THE AVAILABILITY OF CREDIT AND THE EXPANSION OF EXTENSION SERVICES. IN THE CONTEXT OF THIS GENERAL PROGRAM OF AGRICULTURAL DEVELOPMENT, RESETTLEMENT SCHEMES DESIGNED TO ACHIEVE A MUCH MORE EQUITABLE DISTRIBUTION OF CULTIVABLE

LAND WILL BE NEEDED.
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(F) AFRICANIZATON AND THE PUBLIC SERVICE. THE WELFARE AND PROGRESS OF THE PEOPLE OF ZIMBABWE IN THE YEARS AFTER INDEPENDENCE WILL DEPEND UPON THE ACTIVE PARTICIPATION IN DEVELOPMENT OF ALL SECTIONS OF THE POPULULATION. TO HELP PROMOTE THAT COOPERATION, THE ZDF WOULD BE READY TO SUPPORT MEASURES DESIGNED TO PROMOTE THE FULLEST POSSIBLE USE OF SKILLED MANPOWER. EDUCATION AND TRAINING PROGRAMS WOULD BE DIRECTED TO THIS END, AND THE GOVERNMENT WOULD BE HELPED IN THIS WAY TO EMBARK ON A PROGRAM OF AFRICANIZATION OF THE CIVIL AND OTHER PUBLIC SERVICES. THE PROGRAM COULD BE ORGANIZED BY A RESTRUCTURED PUBLIC SERVICE COMMISSION WHOSE COMPOSITION WOULD COMMAND THE CONFIDENCE OF THE ZIMBABWE PEOPLE.

(G) MANAGEMENT OF THE FUND. OFFICIALS OF THE WORLD BANK HAVE INDICATED THAT THEY WOULD CONSIDER RECOMMENDING TO THE EXECUTIVE DIRECTORS THAT THE BANK MANAGE THE FUND'S RESOURCES ON AN AGENCY BASIS. MATTERS OF POLICY WOULD HAVE TO BE DELIBERATED ON AND DECIDED BY A GOVERNING BODY, WHICH MIGHT BE COMPOSED OF THE IBRD EXECUTIVE DIRECTORS REPRESENTING GOVERNMENTS CONTRIBUTING TO THE FUND TOGETHER WITH REPRESENTATIVES OF THE ZIMBABWE GOVERNMENT. CERTAIN PROJECTS CARRIED OUT IN ZIMBABWE WOULD ALSO BENEFIT NEIGHBORING COUNTRIES -- E.G., COMMUNICATIONS -- IN WHICH CASE THE COUNTRIES WOULD BE CONSULTED AS APPROPRIATE.

(H) FOREIGN EXCHANGE REQUIREMENTS. THE ZDF COULD SET ITS LEVELS OF ECONOMIC ASSISTANCE IN ACCORDANCE CONFIDENTIAL

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WITH ITS JUDGEMENT OF THE DEGREE OF HELP NEEDED BY THE ZIMBABWE GOVERNMENT TO MEET ITS TOTAL FOREIGN EXCHANGE REQUIREMENTS FOR ITS DEVELOPMENT NEEDS AND THE DISCHARGE OF ITS FOREIGN EXCHANGE COMMITMENTS, BOTH PUBLIC AND PRIVATE.

(I) PRIVATE CAPITAL. IT IS HOPED THAT THE OFFICIAL FLOWS OF FUNDS, BOTH BILATERAL AND MULTILATERAL, WILL BE COMPLEMENTED BY EXTENSIVE PRIVATE INVESTMENT IN AN APPROPRIATE CLIMATE OF CONFIDENCE. THE ZIMBABWE GOVERNMENT WOULD OF COURSE DECIDE FOR ITSELF THE ROLE OF PRIVATE INVESTMENT AND THE SECTORS IT WOULD WISH IT TO BE DIRECTED TOWARDS.

(11) ACTION REQUESTED: PLEASE ASK YOUR HOST GOVERNMENT FOR ITS SUPPORT OF OUR EFFORTS TO OBTAIN A PEACEFUL, NEGOTIATED SETTLEMENT IN RHODESIA AND FOR AN INDICATION OF ITS WILLINGNESS TO PARTICIPATE AS A CONTRIBUTOR TO THE PROPOSED ZIMBABWE DEVELOPMENT FUND ASSUMING THE US/UK SETTLEMENT PROPOSALS ARE LIKELY TO LEAD TO A SATISFACTORY SOLUTION OF THE RHODESIAN PROBLEM.

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INFO OCT-01 SS-05 ISO-00 /009 R

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DRAFTED BY:AF/EPS:FTHOMAS APPROVED BY:AF/EPS:CCUNDIFF

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R 160303Z SEP 77 FM SECSTATE WASHDC TO AMEMBASSY CARACAS AMEMBASSY LAGOS AMEMBASSY ABIDJAN AMEMBASSY LIBREVILLE

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LIMDIS

FOLLOWING REPEAT STATE 206797 ACTION OSLO STOCKHOL COPENHAGEN BONN TOKYO PARIS OTTAWA CANBERRA TEHRAN JIDDA ROME THE HAGUE BRUSSELS WELLINGTON KUWAIT DUBLIN LUXEMBOURG ABU DHABI INFO USUN LONDON PRETORIA LUSAKA NAIROBI DAR ES SALAAM DATED AUG 30:

QTE: CONFIDENTIAL STATE 206797

LIMDIS PRETORIA/ DAR ES SALAAM/ NAIROBI FOR ASST. SEC. MOOSE

E.O. 11652: GDS

TAGS: PDEV, RH

SUBJECT: ZIMBABWE DEVELOPMENT FUND: APPROACH TO POTENTIAL DONORS

1. FOR AMBASSADORS:

WE WISH YOU TO CONDUCT WITH YOUR BRITISH COUNTERPART A CONFIDENTIAL

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JOINT DEMARCHE TO YOUR HOST GOVERNMENT TO THE FOREIGN MINISTER, OR AT THE MOST APPROPRIATE LEVEL, TO SEEK EARLY REACTION TO OUR EFFORTS TO FIND A PEACEFUL SETTLEMENT IN RHODESIA AND AN EXPRESSION OF THE WILLINGNESS ON THE PART OF THE HOST GOVERNMENT TO CONTRIBUTE TO THE ZIMBABWE DEVELOPMENT FUND. WE HAVE AGREED WITH THE BRITISH THAT SUBJECT TO LOCAL CIRCUMSTANCES THEIR AMBASSADORS CAN TAKE THE LEAD IN EUROPEAN COMMUNITY AND COMMONWEALTH COUNTRIES. ELSEWHERE, AS APPROPRIATE, US AMBASSADORS CAN TAKE THE LEAD. IN THE NORDIC COUNTRIES, THE DEMARCHE SHOULD TAKE PLACE ON AUGUST 30 IN ORDER TO BRIEF THEIR MINISTERS BEFORE THEY DEPART FOR THE NORDIC FOREIGN MINISTERS CONFERENCE PLANNED FOR SEPTEMBER 1 AND 2. ELSEWHERE, THE DEMARCHE SHOULD OCCUR ON AUGUST 31.

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AN INDEPENDENCE CONSTITUTION, ARRANGEMENTS FOR A TRANSITIONAL ADMINISTRATION AND THE ESTABLISHMENT OF AN INTERNATIONALLY SUPPORTED ZIMBABWE DEVELOPMENT FUND. ALTHOUGH WE CANNOT HOPE TO SATISFY ALL THE ASPIRATIONS OF ALL THE PARTIES CONCERNED, BECAUSE OF THE CONFLICTING INTERESTS INVOLVED, WE BELIEVE THAT THEY ARE FAIR TO ALL AND CONSTITUTE A SOUND BASIS FOR A SETTLEMENT. (THE ALTERNATIVE TO A NEGOTIATED SETTLEMENT CAN ONLY BE AN INTENSIFICATION OF THE GUERRILLA WAR, WITH ALL THAT THAT ENTAILS.)

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CONSULTED AND AGREED TO COMMUNICATE WITH HIS EXECUTIVE BOARD ABOUT THIS POSSIBILITY OF A MANAGEMENT ROLE FOR THE BANK.

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WILL PROPERLY FALL ON THE INDEPENDENT ZIMBABWE GOVERNMENT.

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(C) CONDITIONS ON WHICH THE FUND WILL EXTEND ASSISTANCE. IN ORDER FOR THE OBJECTIVES OF THE FUND TO BE SUCCESSFULLY FULFILLED, THEY WILL HAVE TO BE UNDERTAKEN IN A CLIMATE OF DOMESTIC AND INTERNATIONAL CONFIDENCE IN THE LONG-TERM DEVELOPMENT PROSPECTS OF ZIMBABWE.

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RESOURCES TO HELP THE ZIMBABWE GOVERNMENT TO DISCHARGE SUCH OBLIGATIONS.

- (E) AGRICULTURAL DEVELOPMENT, LAND TRANSFER AND SETTLEMENT. AGRICULTURE AND THE RURAL SECTOR GENERALLY WILL UNDOUBTEDLY RECEIVE A HIGH PRIORITY IN THE ZIMBABWE GOVERNMENT'S DEVELOPMENT PLANNING, AND THE FUND WILL BE ABLE TO ASSIST PROJECTS OF THE CONVENTIONAL KIND NEEDED IN THE RURAL SECTOR, SUCH AS COMMUNICATIONS, POWER SUPPLIES, IRRIGATION, THE AVAILABILITY OF CREDIT AND THE EXPANSION OF EXTENSION SERVICES. IN THE CONTEXT OF THIS GENERAL PROGRAM OF AGRICULTURAL DEVELOPMENT, RESETTLEMENT SCHEMES DESIGNED TO ACHIEVE A MUCH MORE EQUITABLE DISTRIBUTION OF CULTIVABLE LAND WILL BE NEEDED.
- (F) AFRICANIZATON AND THE PUBLIC SERVICE. THE WELFARE AND PROGRESS OF THE PEOPLE OF ZIMBABWE IN THE YEARS AFTER INDEPENDENCE WILL DEPEND UPON THE ACTIVE PARTICIPATION IN DEVELOPMENT OF ALL SECTIONS OF THE POPULULATION. TO HELP PROMOTE THAT COOPERATION, THE ZDF WOULD BE READY TO SUPPORT MEASURES

DESIGNED TO PROMOTE THE FULLEST POSSIBLE USE OF SKILLED MANPOWER. EDUCATION AND TRAINING PROGRAMS WOULD BE DIRECTED TO THIS END, AND THE GOVERNMENT WOULD BE HELPED IN THIS WAY TO EMBARK ON A PROGRAM OF AFRICANIZATION OF THE CIVIL AND OTHER PUBLIC SERVICES. THE PROGRAM COULD BE ORGANIZED BY A RESTRUCTURED PUBLIC SERVICE COMMISSION WHOSE COMPOSITION WOULD COMMAND THE CONFIDENCE OF THE ZIMBABWE PEOPLE.

(G) MANAGEMENT OF THE FUND. OFFICIALS OF THE WORLD BANK HAVE INDICATED THAT THEY WOULD CONSIDER RECOMMENDING TO THE EXECUTIVE DIRECTORS THAT THE CONFIDENTIAL

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BANK MANAGE THE FUND'S RESOURCES ON AN AGENCY BASIS.

MATTERS OF POLICY WOULD HAVE TO BE DELIBERATED ON

AND DECIDED BY A GOVERNING BODY, WHICH MIGHT BE

COMPOSED OF THE IBRD EXECUTIVE DIRECTORS REPRESENTING GOVERNMENTS CONTRIBUTING TO THE FUND TOGETHER

WITH REPRESENTATIVES OF THE ZIMBABWE GOVERNMENT.

CERTAIN PROJECTS CARRIED OUT IN ZIMBABWE WOULD ALSO
BENEFIT NEIGHBORING COUNTRIES -- E.G., COMMUNICATIONS -- IN WHICH CASE THE COUNTRIES WOULD BE

CONSULTED AS APPROPRIATE.

- (H) FOREIGN EXCHANGE REQUIREMENTS. THE ZDF COULD SET ITS LEVELS OF ECONOMIC ASSISTANCE IN ACCORDANCE WITH ITS JUDGEMENT OF THE DEGREE OF HELP NEEDED BY THE ZIMBABWE GOVERNMENT TO MEET ITS TOTAL FOREIGN EXCHANGE REQUIREMENTS FOR ITS DEVELOPMENT NEEDS AND THE DISCHARGE OF ITS FOREIGN EXCHANGE COMMITMENTS, BOTH PUBLIC AND PRIVATE.
- (I) PRIVATE CAPITAL. IT IS HOPED THAT THE OFFICIAL FLOWS OF FUNDS, BOTH BILATERAL AND MULTILATERAL, WILL BE COMPLEMENTED BY EXTENSIVE PRIVATE INVESTMENT IN AN APPROPRIATE CLIMATE OF CONFIDENCE. THE ZIMBABWE GOVERNMENT WOULD OF COURSE DECIDE FOR ITSELF THE ROLE OF PRIVATE INVESTMENT AND THE SECTORS IT WOULD WISH IT TO BE DIRECTED TOWARDS.
- (11) ACTION REQUESTED: PLEASE ASK YOUR HOST GOVERNMENT FOR ITS SUPPORT OF OUR EFFORTS TO OBTAIN A PEACEFUL, NEGOTIATED SETTLEMENT IN RHODESIA AND FOR AN INDICATION OF ITS WILLINGNESS TO PARTICIPATE AS A CONTRIBUTOR TO THE PROPOSED ZIMBABWE DEVELOPMENT FUND ASSUMING THE US/UK SETTLEMENT PROPOSALS ARE LIKELY TO LEAD TO A CONFIDENTIAL

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SATISFACTORY SOLUTION OF THE RHODESIAN PROBLEM.

VANCE UNQUOTE VANCE

CONFIDENTIAL

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Message Attributes

Automatic Decaptioning: Z Capture Date: 22-Sep-1999 12:00:00 am Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: ECONOMIC DEVELOPMENT, POLITICAL SETTLEMENT, ECONOMIC PROGRAMS,

Control Number: n/a

Copy: SINGLE
Sent Date: 30-Aug-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 22 May 2009 Disposition Event:

Disposition Lyein.
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE206797

Document Source: ADS Document Unique ID: 00 Drafter: AF/EPS:CCUNDIFF:SFB Enclosure: n/a Executive Order: 11652 GDS

Errors: n/a **Expiration:**

Film Number: D770312-1276

Format: TEL From: STATE **Handling Restrictions:** Image Path:

ISecure: 1

Legacy Key: link1977/newtext/t197708117/baaaetgo.tel

Line Count: 655 Litigation Code IDs: Litigation Codes:

Litigation History: Locator: TEXT ON-LINE, TEXT ON MICROFILM Message ID: 68ea5751-c288-dd11-92da-001cc4696bcc Office: ORIGIN AF

Original Classification: CONFIDENTIAL
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 12
Previous Channel Indicators:

Previous Classification: CONFIDENTIAL Previous Handling Restrictions: LIMDIS

Reference: n/a Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 14-Jan-2005 12:00:00 am

Review Event: Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:**

Review Withdrawn Fields: n/a

SAS ID: 1446464 Secure: OPEN Status: NATIVE

Subject: ZIMBABWE DEVELOPMENT FUND: APPROACH TO POTENTIAL DONORS 1. FOR AMBASSADORS:

TAGS: PDEV, RH To: OSLO NIÁCT STOCKHOLM NIACT MULTIPLE

Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/68ea5751-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009